

105TH CONGRESS  
1ST SESSION

# S. 858

[Report No. 105–24]

To authorize appropriations for fiscal year 1998 for intelligence and intelligence-related activities of the United States Government, the Community Management Account, and the Central Intelligence Agency Retirement and Disability System, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JUNE 9, 1997

Mr. SHELBY, from the Select Committee on Intelligence, reported the following original bill; which was read twice and placed on the calendar

JUNE 16, 1997

Referred to the Committee on Armed Services for 30 days of Senate session as provided for in section 3(b) of S. Res. 400, 94th Congress

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## A BILL

To authorize appropriations for fiscal year 1998 for intelligence and intelligence-related activities of the United States Government, the Community Management Account, and the Central Intelligence Agency Retirement and Disability System, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) SHORT TITLE.—This Act may be cited as the  
3 “Intelligence Authorization Act for Fiscal Year 1998”.

4 (b) TABLE OF CONTENTS.—The table of contents for  
5 this Act is as follows:

Sec. 1. Short title; table of contents.

**TITLE I—INTELLIGENCE ACTIVITIES**

Sec. 101. Authorization of appropriations.

Sec. 102. Classified schedule of authorizations.

Sec. 103. Personnel ceiling adjustments.

Sec. 104. Community Management Account.

**TITLE II—CENTRAL INTELLIGENCE AGENCY RETIREMENT AND  
DISABILITY SYSTEM**

Sec. 201. Authorization of appropriations.

**TITLE III—GENERAL PROVISIONS**

Sec. 301. Increase in employee compensation and benefits authorized by law.

Sec. 302. Restriction on conduct of intelligence activities.

Sec. 303. Detail of intelligence community personnel.

Sec. 304. Extension of application of sanctions laws to intelligence activities.

Sec. 305. Administrative location of the Office of the Director of Central Intelligence.

Sec. 306. Encouragement of disclosure of certain information to Congress.

Sec. 307. Provision of information on violent crimes against United States citizens abroad to victims and victims’ families.

Sec. 308. Standards for spelling of foreign names and places and for use of geographic coordinates.

**TITLE IV—CENTRAL INTELLIGENCE AGENCY**

Sec. 401. Multiyear leasing authority.

Sec. 402. Subpoena authority for the Inspector General of the Central Intelligence Agency.

**TITLE V—DEPARTMENT OF DEFENSE INTELLIGENCE ACTIVITIES**

Sec. 501. Academic degrees in intelligence.

Sec. 502. Funding for infrastructure and quality of life improvements at Menwith Hill and Bad Aibling stations.

Sec. 503. Misuse of National Reconnaissance Office name, initials, or seal.

# **TITLE I—INTELLIGENCE ACTIVITIES**

## **SEC. 101. AUTHORIZATION OF APPROPRIATIONS.**

Funds are hereby authorized to be appropriated for fiscal year 1998 for the conduct of the intelligence and intelligence-related activities of the following elements of the United States Government:

(1) The Central Intelligence Agency.

(2) The Department of Defense.

(3) The Defense Intelligence Agency.

(4) The National Security Agency.

(5) The Department of the Army, the Department of the Navy, and the Department of the Air Force.

(6) The Department of State.

(7) The Department of the Treasury.

(8) The Department of Energy.

(9) The Federal Bureau of Investigation.

(10) The Drug Enforcement Administration.

(11) The National Reconnaissance Office.

(12) The National Imagery and Mapping Agency.

## **SEC. 102. CLASSIFIED SCHEDULE OF AUTHORIZATIONS.**

(a) SPECIFICATIONS OF AMOUNTS AND PERSONNEL CEILINGS.—The amounts authorized to be appropriated

1 under section 101, and the authorized personnel ceilings  
2 as of September 30, 1998, for the conduct of the intel-  
3 ligence and intelligence-related activities of the elements  
4 listed in such section, are those specified in the classified  
5 Schedule of Authorizations prepared to accompany the  
6 conference report on the bill \_\_\_\_ of the One Hundred  
7 Fifth Congress.

8 (b) AVAILABILITY OF CLASSIFIED SCHEDULE OF AU-  
9 THORIZATIONS.—The Schedule of Authorizations shall be  
10 made available to the Committees on Appropriations of  
11 the Senate and House of Representatives and to the Presi-  
12 dent. The President shall provide for suitable distribution  
13 of the Schedule, or of appropriate portions of the Sched-  
14 ule, within the Executive Branch.

15 **SEC. 103. PERSONNEL CEILING ADJUSTMENTS.**

16 (a) AUTHORITY FOR ADJUSTMENTS.—With the ap-  
17 proval of the Director of the Office of Management and  
18 Budget, the Director of Central Intelligence may authorize  
19 employment of civilian personnel in excess of the number  
20 authorized for fiscal year 1998 under section 102 when  
21 the Director of Central Intelligence determines that such  
22 action is necessary to the performance of important intel-  
23 ligence functions, except that the number of personnel em-  
24 ployed in excess of the number authorized under such sec-  
25 tion may not, for any element of the intelligence commu-

1 nity, exceed two percent of the number of civilian person-  
 2 nel authorized under such section for such element.

3 (b) NOTICE TO INTELLIGENCE COMMITTEES.—The  
 4 Director of Central Intelligence shall promptly notify the  
 5 Permanent Select Committee on Intelligence of the House  
 6 of Representatives and the Select Committee on Intel-  
 7 ligence of the Senate whenever the Director exercises the  
 8 authority granted by this section.

9 **SEC. 104. COMMUNITY MANAGEMENT ACCOUNT.**

10 (a) AUTHORIZATION OF APPROPRIATIONS.—

11 (1) AUTHORIZATION.—There is authorized to  
 12 be appropriated for the Community Management  
 13 Account of the Director of Central Intelligence for  
 14 fiscal year 1998 the sum of \$90,580,000.

15 (2) AVAILABILITY OF CERTAIN FUNDS.—Within  
 16 such amount, funds identified in the classified  
 17 Schedule of Authorizations referred to in section  
 18 102(a) for the Advanced Research and Development  
 19 Committee and the Environmental Intelligence and  
 20 Applications Program shall remain available until  
 21 September 30, 1999.

22 (b) AUTHORIZED PERSONNEL LEVELS.—The ele-  
 23 ments within the Community Management Account of the  
 24 Director of Central Intelligence are authorized a total of  
 25 278 full-time personnel as of September 30, 1998. Person-

1 nel serving in such elements may be permanent employees  
2 of the Community Management Account element or per-  
3 sonnel detailed from other elements of the United States  
4 Government.

5 (c) CLASSIFIED AUTHORIZATIONS.—

6 (1) AUTHORIZATION OF APPROPRIATIONS.—In  
7 addition to amounts authorized to be appropriated  
8 for the Community Management Account by sub-  
9 section (a), there is also authorized to be appro-  
10 priated for the Community Management Account for  
11 fiscal year 1998 such additional amounts as are  
12 specified in the classified Schedule of Authorizations  
13 referred to in section 102(a).

14 (2) AUTHORIZATION OF PERSONNEL.—In addi-  
15 tion to the personnel authorized by subsection (b)  
16 for elements of the Community Management Ac-  
17 count as of September 30, 1998, there is hereby au-  
18 thorized such additional personnel for such elements  
19 as of that date as is specified in the classified Sched-  
20 ule of Authorizations.

21 (3) CONSTRUCTION.—Authorizations in the  
22 classified Schedule of Authorizations may not be  
23 construed to increase authorizations of appropria-  
24 tions or personnel for the Community Management

1 Account except to the extent specified in the applica-  
 2 ble paragraph of this subsection.

3 (d) REIMBURSEMENT.—During fiscal year 1998, any  
 4 officer or employee of the United States or member of the  
 5 Armed Forces who is detailed to the staff of an element  
 6 within the Community Management Account from another  
 7 element of the United States Government shall be detailed  
 8 on a reimbursable basis, except that any such officer, em-  
 9 ployee, or member may be detailed on a non-reimbursable  
 10 basis for a period of less than one year for the perform-  
 11 ance of temporary functions as required by the Director  
 12 of Central Intelligence.

13 **TITLE II—CENTRAL INTEL-**  
 14 **LIGENCE AGENCY RETIRE-**  
 15 **MENT AND DISABILITY SYS-**  
 16 **TEM**

17 **SEC. 201. AUTHORIZATION OF APPROPRIATIONS.**

18 There is authorized to be appropriated for the  
 19 Central Intelligence Agency Retirement and Disability  
 20 Fund for fiscal year 1998 the sum of \$196,900,000.

**TITLE III—GENERAL  
PROVISIONS**

**SEC. 301. INCREASE IN EMPLOYEE COMPENSATION AND  
BENEFITS AUTHORIZED BY LAW.**

Appropriations authorized by this Act for salary, pay, retirement, and other benefits for Federal employees may be increased by such additional or supplemental amounts as may be necessary for increases in such compensation or benefits authorized by law.

**SEC. 302. RESTRICTION ON CONDUCT OF INTELLIGENCE  
ACTIVITIES.**

The authorization of appropriations by this Act shall not be deemed to constitute authority for the conduct of any intelligence activity which is not otherwise authorized by the Constitution or the laws of the United States.

**SEC. 303. DETAIL OF INTELLIGENCE COMMUNITY PERSON-  
NEL.**

(a) DETAIL.—

(1) IN GENERAL.—Notwithstanding any other provision of law, the head of a department or agency having jurisdiction over an element in the intelligence community or the head of an element of the intelligence community may detail any employee of the department, agency, or element to serve in any



1 position in the Intelligence Community Assignment  
2 Program.

3 (2) BASIS OF DETAIL.—

4 (A) IN GENERAL.—Personnel may be de-  
5 tailed under paragraph (1) on a reimbursable  
6 or nonreimbursable basis.

7 (B) PERIOD OF NONREIMBURSABLE DE-  
8 TAIL.—Personnel detailed on a nonreimbursable  
9 basis shall be detailed for such periods not to  
10 exceed three years as are agreed upon between  
11 the heads of the departments or agencies con-  
12 cerned. However, the heads of the departments  
13 or agencies may provide for the extension of a  
14 detail for not to exceed one year if the extension  
15 is in the public interest.

16 (b) BENEFITS, ALLOWANCES, AND INCENTIVES.—  
17 The department, agency, or element detailing personnel  
18 to the Intelligence Community Assignment Program under  
19 subsection (a) on a non-reimbursable basis may provide  
20 such personnel any salary, pay, retirement, or other bene-  
21 fits, allowances (including travel allowances), or incentives  
22 as are provided to other personnel of the department,  
23 agency, or element.

24 (c) EFFECTIVE DATE.—This section shall take effect  
25 on June 1, 1997.

1 **SEC. 304. EXTENSION OF APPLICATION OF SANCTIONS**  
2 **LAWS TO INTELLIGENCE ACTIVITIES.**

3 Section 905 of the National Security Act of 1947 (50  
4 U.S.C. 441d) is amended by striking out “January 6,  
5 1998” and inserting in lieu thereof “January 6, 2001”.

6 **SEC. 305. ADMINISTRATIVE LOCATION OF THE OFFICE OF**  
7 **THE DIRECTOR OF CENTRAL INTELLIGENCE.**

8 Section 102(e) of the National Security Act of 1947  
9 (50 U.S.C. 403(e)) is amended by adding at the end the  
10 following:

11 “(4) The Office of the Director of Central Intel-  
12 ligence shall, for administrative purposes, be within the  
13 Central Intelligence Agency.”.

14 **SEC. 306. ENCOURAGEMENT OF DISCLOSURE OF CERTAIN**  
15 **INFORMATION TO CONGRESS.**

16 (a) ENCOURAGEMENT.—

17 (1) IN GENERAL.—Not later than 30 days after  
18 the date of enactment of this Act, the President  
19 shall take appropriate actions to inform the employ-  
20 ees of the executive branch, and employees of con-  
21 tractors carrying out activities under classified con-  
22 tracts, that the disclosure of information described  
23 in paragraph (2) to the committee of Congress hav-  
24 ing oversight responsibility for the department,  
25 agency, or element to which such information re-  
26 lates, or to the Members of Congress who represent

1 such employees, is not prohibited by law, executive  
2 order, or regulation or otherwise contrary to public  
3 policy.

4 (2) COVERED INFORMATION.—Paragraph (1)  
5 applies to information, including classified informa-  
6 tion, that an employee reasonably believes to evi-  
7 dence—

8 (A) a violation of any law, rule, or regula-  
9 tion;

10 (B) a false statement to Congress on an  
11 issue of material fact; or

12 (C) gross mismanagement, a gross waste  
13 of funds, an abuse of authority, or a substantial  
14 and specific danger to public health or safety.

15 (b) REPORT.—On the date that is 30 days after the  
16 date of enactment of this Act, the President shall submit  
17 to Congress a report on the actions taken under subsection  
18 (a).

19 **SEC. 307. PROVISION OF INFORMATION ON VIOLENT**  
20 **CRIMES AGAINST UNITED STATES CITIZENS**  
21 **ABROAD TO VICTIMS AND VICTIMS' FAMI-**  
22 **LIES.**

23 (a) SENSE OF CONGRESS.—It is the sense of Con-  
24 gress that—

1           (1) it is in the national interests of the United  
2       States to provide information regarding the murder  
3       or kidnapping of United States citizens abroad to  
4       the victims, or the families of victims, of such  
5       crimes; and

6           (2) the provision of such information is suffi-  
7       ciently important that the discharge of the respon-  
8       sibility for identifying and disseminating such infor-  
9       mation should be vested in a cabinet-level officer of  
10      the United States Government.

11      (b) RESPONSIBILITY.—The Secretary of State shall  
12      take appropriate actions to ensure that the United States  
13      Government takes all appropriate actions to—

14           (1) identify promptly information (including  
15      classified information) in the possession of the de-  
16      partments and agencies of the United States Gov-  
17      ernment regarding the murder or kidnapping of  
18      United States citizens abroad; and

19           (2) subject to subsection (c), make such infor-  
20      mation available to the victims or, where appro-  
21      priate, the families of victims of such crimes.

22      (c) CLASSIFIED INFORMATION.—The Secretary shall  
23      work with the Director of Central Intelligence to ensure  
24      that classified information relevant to a crime covered by  
25      subsection (b) is promptly reviewed and, to the maximum

1 extent practicable without jeopardizing sensitive sources  
2 and methods or other vital national security interests,  
3 made available under that subsection.

4 **SEC. 308. STANDARDS FOR SPELLING OF FOREIGN NAMES**  
5 **AND PLACES AND FOR USE OF GEOGRAPHIC**  
6 **COORDINATES.**

7 (a) SURVEY OF CURRENT STANDARDS.—

8 (1) SURVEY.—The Director of Central Intel-  
9 ligence shall carry out a survey of current standards  
10 for the spelling of foreign names and places, and the  
11 use of geographic coordinates for such places, among  
12 the elements of the intelligence community.

13 (2) REPORT.—Not later than 90 days after the  
14 date of enactment of this Act the Director shall sub-  
15 mit to the congressional intelligence committees a  
16 report on the survey carried out under paragraph  
17 (1).

18 (b) GUIDELINES.—

19 (1) ISSUANCE.—Not later than 180 days after  
20 the date of enactment of this Act, the Director shall  
21 issue guidelines to ensure the use of uniform spelling  
22 of foreign names and places and the uniform use of  
23 geographic coordinates for such places. The guide-  
24 lines shall apply to all intelligence reports, intel-  
25 ligence products, and intelligence databases prepared

1 and utilized by the elements of the intelligence com-  
 2 munity.

3 (2) BASIS.—The guidelines under paragraph  
 4 (1) shall, to the maximum extent practicable, be  
 5 based on current United States Government stand-  
 6 ards for the transliteration of foreign names, stand-  
 7 ards for foreign place names developed by the Board  
 8 on Geographic Names, and a standard set of geo-  
 9 graphic coordinates.

10 (3) SUBMITTAL TO CONGRESS.—The Director  
 11 shall submit a copy of the guidelines to the congres-  
 12 sional intelligence committees.

13 (c) CONGRESSIONAL INTELLIGENCE COMMITTEES  
 14 DEFINED.—In this section, the term “congressional intel-  
 15 ligence committees” means the following:

16 (1) The Select Committee on Intelligence of the  
 17 Senate.

18 (2) The Permanent Select Committee on Intel-  
 19 ligence of the House of Representatives.

## 20 **TITLE IV—CENTRAL** 21 **INTELLIGENCE AGENCY**

### 22 **SEC. 401. MULTIYEAR LEASING AUTHORITY.**

23 Section 5 of the Central Intelligence Agency Act of  
 24 1949 (50 U.S.C. 403f) is amended—

1           (1) in paragraph (e), by striking out “without  
2       regard” and all that follows through the end and in-  
3       serting in lieu thereof a semicolon;

4           (2) by redesignating paragraph (f) as para-  
5       graph (g); and

6           (3) by inserting after paragraph (e) the follow-  
7       ing new paragraph (f):

8           “(f) Notwithstanding section 1341(a)(1) of title  
9       31, United States Code, enter into multiyear leases  
10      for lease terms of not to exceed 15 years, except  
11      that—

12           “(1) any such lease shall be subject to the  
13      availability of appropriations in an amount nec-  
14      essary to cover—

15           “(A) rental payments over the entire  
16      term of the lease; or

17           “(B) rental payments over the first 12  
18      months of the term of the lease and the  
19      penalty, if any, payable in the event of the  
20      termination of the lease at the end of the  
21      first 12 months of the term; and

22           “(2) if the Agency enters into a lease using  
23      the authority in subparagraph (1)(B)—

24           “(A) the lease shall include a clause  
25      that provides that the lease shall be termi-

1 nated if specific appropriations available  
2 for the rental payments are not provided in  
3 advance of the obligation to make the rent-  
4 al payments;

5 “(B) notwithstanding section 1552 of  
6 title 31, United States Code, amounts obli-  
7 gated for paying costs associated with ter-  
8 minating the lease shall remain available  
9 until such costs are paid;

10 “(C) amounts obligated for payment  
11 of costs associated with terminating the  
12 lease may be used instead to make rental  
13 payments under the lease, but only to the  
14 extent that such amounts are not required  
15 to pay such costs; and

16 “(D) amounts available in a fiscal  
17 year to make rental payments under the  
18 lease shall be available for that purpose for  
19 not more than 12 months commencing at  
20 any time during the fiscal year; and”.



1 **SEC. 402. SUBPOENA AUTHORITY FOR THE INSPECTOR**  
2 **GENERAL OF THE CENTRAL INTELLIGENCE**  
3 **AGENCY.**

4 (a) **AUTHORITY.**—Subsection (e) of section 17 of the  
5 Central Intelligence Agency Act of 1949 (50 U.S.C. 403q)  
6 is amended—

7 (1) by redesignating paragraphs (5) through  
8 (7) as paragraphs (6) through (8), respectively; and  
9 (2) by inserting after paragraph (4) the follow-  
10 ing new paragraph (5):

11 “(5)(A) Except as provided in subparagraph (B), the  
12 Inspector General is authorized to require by subpoena the  
13 production of all information, documents, reports, an-  
14 swers, records, accounts, papers, and other data and docu-  
15 mentary evidence necessary in the performance of the du-  
16 ties and responsibilities of the Inspector General.

17 “(B) In the case of Government agencies, the Inspec-  
18 tor General shall obtain information, documents, reports,  
19 answers, records, accounts, papers, and other data and  
20 evidence for the purpose specified in subparagraph (A)  
21 using procedures other than subpoenas.

22 “(C) The Inspector General may not issue a subpoena  
23 for or on behalf of any other element or component of the  
24 Agency.

25 “(D) In the case of contumacy or refusal to obey a  
26 subpoena issued under this paragraph, the subpoena shall

1 be enforceable by order of any appropriate district court  
2 of the United States.

3 “(E) Not later than January 31 and July 31 of each  
4 year, the Inspector General shall submit to the Select  
5 Committee on Intelligence of the Senate and the Perma-  
6 nent Select Committee on Intelligence of the House of  
7 Representatives a report of the Inspector General’s exer-  
8 cise of authority under this paragraph during the preced-  
9 ing six months.”.

10 (b) LIMITATION ON AUTHORITY FOR PROTECTION OF  
11 NATIONAL SECURITY.—Subsection (b)(3) of that section  
12 is amended by inserting “, or from issuing any subpoena,  
13 after the Inspector General has decided to initiate, carry  
14 out, or complete such audit, inspection, or investigation  
15 or to issue such subpoena,” after “or investigation”.

16 **TITLE V—DEPARTMENT OF DE-**  
17 **FENSE INTELLIGENCE AC-**  
18 **TIVITIES**

19 **SEC. 501. ACADEMIC DEGREES IN INTELLIGENCE.**

20 (a) IN GENERAL.—Section 2161 of title 10, United  
21 States Code, is amended to read as follows:

1 **“§ 2161. Joint Military Intelligence College: master of**  
 2 **science in strategic intelligence; bachelor**  
 3 **of science in intelligence**

4 “Under regulations prescribed by the Secretary of  
 5 Defense, the President of the Joint Military Intelligence  
 6 College may, upon recommendation by the faculty of the  
 7 college, confer the degree of master of science in strategic  
 8 intelligence and the degree of bachelor of science in intel-  
 9 ligence upon the graduates of the college who have fulfilled  
 10 the requirements for such degree.”.

11 (b) CONFORMING AMENDMENT.—The item relating  
 12 to section 2161 in the table of sections at the beginning  
 13 of chapter 108 of such title is amended to read as follows:

“2161. Joint Military Intelligence College: master of science in strategic intel-  
 ligence; bachelor of science in intelligence.”.

14 **SEC. 502. FUNDING FOR INFRASTRUCTURE AND QUALITY**  
 15 **OF LIFE IMPROVEMENTS AT MENWITH HILL**  
 16 **AND BAD AIBLING STATIONS.**

17 Section 506(b) of the Intelligence Authorization Act  
 18 for Fiscal Year 1996 (Public Law 104–93; 109 Stat. 974)  
 19 is amended by striking out “for fiscal years 1996 and  
 20 1997” and inserting in lieu thereof “for fiscal years 1998  
 21 and 1999”.

1 **SEC. 503. MISUSE OF NATIONAL RECONNAISSANCE OFFICE**

2 **NAME, INITIALS, OR SEAL.**

3 (a) IN GENERAL.—Subchapter I of chapter 21 of title  
4 10, United States Code, is amended by adding at the end  
5 the following:

6 **“§ 426. Unauthorized use of National Reconnaissance**

7 **Office name, initials, or seal**

8 “(a) PROHIBITED ACTS.—Except with the joint writ-  
9 ten permission of the Secretary of Defense and the Direc-  
10 tor of Central Intelligence, no person may knowingly use,  
11 in connection with any merchandise, retail product, imper-  
12 sonation, solicitation, or commercial activity, in a manner  
13 reasonably calculated to convey the impression that such  
14 use is approved, endorsed, or authorized by the Secretary  
15 or the Director, any of the following:

16 “(1) The words ‘National Reconnaissance Of-  
17 fice’ or the initials ‘NRO’.

18 “(2) The seal of the National Reconnaissance  
19 Office.

20 “(3) Any colorable imitation of such words, ini-  
21 tials, or seal.

22 “(b) INJUNCTION.—(1) Whenever it appears to the  
23 Attorney General that any person is engaged or is about  
24 to engage in an act or practice which constitutes or will  
25 constitute conduct prohibited by subsection (a), the Attor-

1   ney General may initiate a civil proceeding in a district  
2   court of the United States to enjoin such act or practice.

3       “(2) Such court shall proceed as soon as practicable  
4   to the hearing and determination of such action and may,  
5   at any time before final determination, enter such re-  
6   straining orders or prohibitions, or take such other action  
7   as is warranted, to prevent injury to the United States  
8   or to any person or class of persons for whose protection  
9   the action is brought.”

10       (b) CLERICAL AMENDMENT.—The table of sections  
11   at the beginning of that subchapter is amended by adding  
12   at the end the following:

“426. Unauthorized use of National Reconnaissance Office name, initials, or  
seal.”.